COMMONWEALTH OF MASSACHUSETTS DEPARTMENT OF TELECOMMUNICATIONS AND ENERGY

WESTERN MASSACHUSETTS ELECTRIC COMPANY DOCKET NO. D.T.E. 97-120 ELECTRIC RESTRUCTURING PLAN

TESTIMONY OF

MICHAEL A. WIATER

ON BEHALF OF

WESTERN MASSACHUSETTS ELECTRIC COMPANY

SEPTEMBER 1998

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1	Q.	Please state your name and business address.
2	A.	My name is Michael A. Wiater. My business address is 107 Selden Street, Berlin
3		Connecticut 06037.
4		
5	Q.	By whom are you employed and in what capacity?
6	A.	I am employed by Northeast Utilities Service Company (NUSCO) in the position
7		of Director, Financial Planning.
8		
9	Q.	Please summarize your education and professional experience.
10	A.	Please see attached Exhibit MAW-1.
11		
12	Q.	What is the purpose of your testimony in this case?
13	A.	The purpose of my testimony is to (1) address Western Massachusetts Electric
14		Company's (WMECO or the Company) nuclear performance based ratemaking
15		proposal, and (2) to support the Millstone 1 & 2 Nuclear Continued Unit

1		Operation (CUO) Study.
2		
3		
4	Q.	What data requests are you responsible for in this case?
5	A.	Please see attached Exhibit MAW-2.
6		
7	II. Nuclear	Performance Based Ratemaking (PBR)
8	Q.	Why is the Company proposing a Nuclear PBR?
9	A.	Legislation enacted by the General Court and signed into law on November 25,
10		1997 requires the Company to mitigate transition costs. The nuclear PBR is an
11		important means to this end because it serves as a means to mitigate the largest
12		component of the transition charge, which includes the stranded nuclear
13		investment, by sharing the economic benefit of nuclear plant operations as a direct
14		offset to the transition charge.
15		
16	Q.	What are the nuclear related transition costs?
17	A.	These include all costs related to WMECO's ownership of the Millstone nuclear
18		units. These costs include:
19		• carrying charges on the investments made in the plants including capitalized
20		plant additions, both return of the investment through depreciation expense,
21		and the return on the investment to cover interest expense and return on equity
22		for shareholders
23		• nuclear fuel
24		• non-fuel operating & maintenance (O&M) expense
2.5		• property tax

1		• payroll tax		
2		• income taxes		
3				
4	Q.	What is the WMECO ownership inte	rest in the Millstone u	units?
5	A.	WMECO is a joint owner of three nu	clear plants at the Mil	llstone site. Its
6		ownership share is as follows:		
7 8		Total Unit Capacity	WMECO Ownersh	ip Percentage
9		• Millstone Unit 1 660 M	W 1	19%
10		• Millstone Unit 2 870 M	\mathbf{W}	19%
11		• Millstone Unit 3 1150 M	\mathbf{W}	12.2385%
12				
13	Q.	In calculating the fixed component re	elated to nuclear transi	ition cost how will the
14		Company determine the carrying cha	rges to be recovered o	on the nuclear plants?
15	A.	Carrying charges include return of ar	nd on the investment b	pased on the
16		unrecovered book value (plant balance	ce) as of February 28,	1998, excluding any
17		capital additions authorized after Dec	cember 31, 1995, net o	of deferred taxes.
18				
19	Q.	How will post-1995 capital additions	be treated?	
20	A.	Capital additions committed to prior	to December 31, 1995	5 will be included in the
21		fixed component of the nuclear trans	ition charge. The retu	arn of and on any
22		capital additions authorized after Dec	cember 31, 1995 will l	be included in the PBR
23		calculation as a going forward cost o	f operating the nuclea	r plants.
24				
25	Q.	What weighted cost of capital will be	e used to calculate the	return on investment?

A. The weighted cost of capital as of December 31, 1995, grossed up for state and federal taxes will be used to calculate the return on investment component of the fixed nuclear transition cost. For the capital additions authorized after December 31, 1995, the average annual cost of capital incurred during the period 1999-2003 will be used for the PBR-based calculation of mitigation benefits and costs. Q. How does the Company propose to recover property tax associated with its nuclear investment? A. Property taxes associated with the Company's investment in the Millstone plants will be recovered in two pieces. Property taxes associated with the market value of the initial investment and new plant additions will be recovered by revenue generated by selling the nuclear units' energy and capacity into the competitive market after termination of the Northeast Utilities Generation and Transmission Agreement (NUG&T) when the Company divests its non-nuclear units. Property

taxes associated with the unrecovered net book value in excess of market value

as an "in lieu of property tax payment" or as an "unavoidable cost". The

will be recovered through the transition charge either through the variable portion

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- Q. What are unavoidable costs?
- A. Unavoidable costs are those certain costs which continue to be incurred after

 March 1, 1998 whether a plant operates through its license life or not. These costs

 are proposed to be recovered through the transition charge (see Exhibit 13E,

Company has reflected the latter in Exhibit 13E, page 7.

1		Schedule 1, page 7 of 14).
2		
3	Q.	What costs are considered unavoidable?
4	A.	Unavoidable costs include: property taxes, NRC fees, insurance, site and plant
5		security, regulatory compliance costs and costs associated with spent nuclear fuel.
6		
7	Q.	Isn't decommissioning expense unavoidable?
8	A.	Yes, but decommissioning accruals are shown as a separate item in the variable
9		component of the transition charge.
10		
11	Q.	Are the unavoidable costs described above included in the PBR-based calculation
12		of mitigated costs and benefits?
13	A.	No.
14		
15	Q.	In addition to the mitigating benefits associated with a nuclear PBR, are there any
16		other advantages to implementing it?
17	A.	Besides the mitigating benefits associated with expected reductions to transition
18		costs previously mentioned, the existence of a PBR helps to address concerns that
19		the NRC may have regarding the financial viability of nuclear plant owners
20		during this period of time when utilities are restructuring.
21		
22	Q.	How is the PBR calculated?
23	A.	The benefit/cost associated with performance based rates will be calculated as

1	1	follows:
2		Revenue will be reduced by total reasonable operating costs, including return
3		of and on capital additions authorized after December 31, 1995, on a cost-of-
4		service basis not otherwise recovered in the transition charge.
5		• To the extent that revenue is in excess of expense for a given year, 25 percent
6		of that amount will be refunded to customers by means of a credit to the
7		transition charge in the subsequent year.
8		• To the extent that expenses are in excess of revenue for a given year, 25
9		percent of that amount will be collected through a debit to the transition
10		charge in the subsequent year.
11		
12	Q.	You have previously described the expenses covered by the PBR, but where do
13		the revenues come from after restructuring?
14	A.	The capacity and energy from Millstone Units 2 and 3 would be sold into the
15		competitive market, thereby receiving market-based revenue.
16		
17	Q.	When would the nuclear PBR begin?
18	A.	The PBR would be in existence during a transition period beginning with the
19		termination of the NUG&T. The PBR would be calculated on a unit-by-unit basis
20		with the results aggregated before a sharing of the benefits. Despite the beginning
21		date for the transition period, the PBR for a unit would not commence earlier than
22		when a unit returns to service.
23		
24	Q.	What is meant by in-service?
25	A.	In-service refers to the status of the nuclear plant once the turbine is synchronized
26		to the grid.

1		
2	Q.	When does PBR end?
3	A.	PBR would end with the sale of the nuclear plants.
4		
5	Q.	When are the nuclear plants expected to be sold?
6	A.	The Company expects to auction the nuclear units prior to 2004.
7		
8	Q.	Will the terms and conditions of PBR be acceptable to the NRC?
9	A.	The NRC is concerned regarding the potential effects of restructuring on the safe
10		operation and decommissioning of nuclear facilities. The Company must point
11		out that its proposal for nuclear recovery, and the sharing of operational benefits,
12		are subject to change resulting from NRC rule changes or other actions.
13		
14	Q.	Where has the Company reflected the PBR benefits?
15	A.	These mitigation benefits are shown on page 3 of 14 of Exhibit 13E, Summary of
16		Transition Charge Variable Component.
17		
18	Q.	How much mitigated benefit or surcharge is expected from PBR?
19	A.	For the period 1999-2003 the Company expects to share 25% of the benefits
20		which are:
21		1999 \$ 3.664 million
22		2000 \$ 2.918 million
23		2001 \$ 2.190 million
24		2002 \$ 2.008 million

1		2003 \$ 3.341 million
2		
3	III. Nuc	clear Continued Unit Operation (CUO) Studies
4	Q.	What is the purpose of conducting a CUO study?
5	A.	These studies analyze the economic value to customers of running a plant versus
6		shutting it down
7		
8	Q.	Why were the CUO Studies prepared for Millstone 1 and 2?
9	A.	The Connecticut Department of Public Utility Control (DPUC) ordered CL&P to
10		submit, no later than July 20, 1998, revised CUO studies for Millstone 1 and 2
11		similar to ones filed in 1997. These studies were ordered to evaluate the
12		economic value to customers of continuing to operate these units through their
13		remaining license life.
14		
15	Q.	When was the study prepared?
16	A.	The original 1997 CUO study was filed on July 1, 1997 with the Connecticut
17		DPUC. It was updated and filed on July 17, 1998 with the Connecticut DPUC. It
18		has been provided to the parties to this docket in response to question AG-05-005.
19		
20	Q.	Was a CUO prepared for Millstone Unit 3?
21	A.	No.
22		
23	Q.	Why not?

1	A.	Given the earlier findings for both Millstone Units 1 and 2 and recognizing that
2		Millstone Unit 3 is larger and, thus, has greater economics of scale than either
3		Millstone Unit 1 or 2 and, in addition has a significantly longer remaining license
4		life, a CUO study for Millstone 3 was not deemed necessary to prove its economic
5		value.
6		
7	Q.	What general approach was used in generating the CUO analysis?
8	A.	On an annual basis through the plant's remaining license life the total cost of
9		running the plant (reference or runs case) was compared to the total cost of
10		shutting it down (early shutdown or premature retirement case).
11		
12	Q.	How was the final quantitative economic result of each unit calculated?
13	A.	For each year the net present value of the economic benefit or penalty of
14		continuing to run the plant was determined using an appropriate discount rate.
15		These annual discounted economic benefits/penalties were then added for each
16		year over the remaining license life to determine the net economic benefit or
17		penalty of continuing to operate.
18		
19	Q.	How was the value of the output of the plant determined for the purposes of the
20		CUO analyses?
21	A.	The revenues were based on projections of what would be received in the
22		competitive New England market for capacity and energy.
23		

1	Q.	What competitive market prices were used to determine energy and capacity
2		revenues?
3	A.	The prices detailed in Exhibit FPS-3 of Frank P. Sabatino's November 7, 1997
4		Testimony in New Hampshire served as the basis for the competitive market
5		prices mentioned on page 6 of the CUO study under "Replacement Power".
6		
7	Q.	What are the key assumptions used in the CUO analysis for the reference (runs)
8		case?
9	A.	The following key assumptions were used for the runs case:
10		• The assumed restart dates for Millstone 1 and 2 are July 1, 1999 and
11		December 1, 1998, respectively.
12		• Each unit runs through its license life. The Millstone 1 operating license
13		expires on October 6, 2010 and Millstone 2 on July 31, 2015.
14		All restart/recovery and watch-list costs necessary to return both units to
15		service are excluded under the assumption that they will be borne by
16		shareholders.
17		• The weighted cost of capital which is used as a proxy for the discount rate for
18		each unit is 9.2 percent.
19		All plant assets are fully recovered by the end of their respective operating
20		lives.
21		 An operating capacity factor of 86 percent between refueling outages is
22		assumed, which is the equivalent of an average annual capacity factor
23		(including refueling outages) of 79.7 percent and 79.5 percent for Millstone 1
24		and 2, respectively.
25		• The refueling outages for Millstone 1 and 2 have an assumed duration of 49
26		days and 56 days, respectively.
27		 Decommissioning costs for each unit will be collected in full by the respective
28		operating license expiration dates. The decommissioning accruals for

1		Millstone Units 1 and 2 which would continue through 2010 and 2015,
2		respectively, are levelized starting in mid-1998. Total plant decommissioning
3		estimates of \$482 million for MP-1 and \$431 million for MP-2 are used for
4		this case.
5		
6	Q.	What are the key assumptions used in the CUO analysis for the early shutdown
7		case?
8	A.	The following key assumptions were used for the early shutdown case:
9		• The Millstone 2 analysis assumes that Millstone 1 is no longer in-service.
10		• The early shutdown case for each unit is an unplanned premature retirement
11		for economic reasons as of July 1, 1998.
12		• The weighted cost of capital, which is used as a proxy for the discount rate for
13		each unit, is 9.2 percent.
14		• There is an 18 month period between the decision to prematurely retire the
15		unit and the actual commencement of decommissioning. This ramp-down
16		period includes O&M expenditures through 1999.
17		• Decommission costs for each unit will be collected in full. The
18		decommissioning accruals for Millstone Units 1 and 2 which would continue
19		through 2010 and 2015, respectively, are levelized starting in mid-1998. Total
20		plant decommissioning estimates of \$642 million for MP-1 and \$469 million
21		for MP-2 are used for this early shutdown case.
22		• Full recovery of and on assets in service for each unit is assumed.
23		
24	Q.	What was the basis for the assumptions regarding capacity factor, non-fuel O&M
25		expense and refueling outage duration?
26	A.	The assumptions in each category were based on what the nuclear management
27		team thought was reasonable and achievable once the units were restarted. The
28		assumptions governing capacity factor, O&M expense, and refueling outage

1 duration were based on performance consistent with a second quartile plant (as 2 compared to all other domestic operating nuclear plants). 3 4 Q. What were the final results of the CUO studies? 5 A. The reference case (continues to run) yielded overall net present value benefits of 6 \$19 million for Millstone Unit 1 and \$433 million for Millstone Unit 2 as 7 compared to the premature shutdown scenario. 8 9 Q. Can you put those amounts in context? 10 A. Yes. For Millstone Unit 1 the total net present value of the revenue requirements 11 to operate between July 1, 1999 and 2010, when its operating license expires, is 12 approximately \$2 billion. As a percentage of total revenue requirement the 13 economic benefit developed in the CUO study represents approximately 1 percent. For Millstone Unit 2, the \$433 million benefit out of a \$2.8 billion total revenue 14 15 requirement represents approximately 15 percent. From these numbers it can be 16 concluded that the economic value of continued Millstone Unit 1 operation is 17 essentially zero, and that the economic value of continuing to operate Millstone 18 Unit 2 is significant. 19 Were any sensitivity analyses performed as part of the CUO studies? 20 Q. 21 Yes. For each unit the annual projected O&M expenses were increased by 10 A. 22 percent and 20 percent.

23

1 Q. Why were these sensitivities done? 2 A. They were requested by the Connecticut DPUC. 3 4 Q. What were the results of the O&M sensitivities? 5 A. For Millstone Unit 1, the +10 and +20 percent cases yielded economic penalties of continued operation of \$61 million and \$141 million, respectively. For Millstone 6 7 Unit 2, the +10 and +20 percent cases yielded economic benefits of continued 8 operation of \$326 million and \$218 million, respectively. 9 10 Q. How do we deal with nuclear costs if the plant is shut down permanently (as in 11 the case of Millstone Unit 1)? 12 Decommissioning expenditures will be handled as withdrawals from the A. 13 decommissioning trusts. Authorized decommissioning expenses will be covered 14 by the decommissioning account. WMECO's Restructuring Plan provides that the 15 Company's share of reasonable post-shutdown costs not recovered through the 16 decommissioning account will be recovered as an additional cost. 17 18 Q. How will the post-shutdown costs which are not included in the decommissioning 19 estimate for the first 24 months following the decision to shut down be funded? 20 A. We will collect these costs through the transition charge pending final 21 Commission approval. Funding of the decommissioning trusts will be recovered 22 through the Transition Charge, but post-shutdown O&M is not recovered as a 23 decommissioning expense. In the case of Millstone Unit 1 the post-shutdown

1 O&M has been capitalized and recovered as a regulatory asset in the transition 2 charge. Mr. Soderman discusses more fully in his testimony the treatment of 3 Millstone 1 post-shutdown costs. 4 5 Mr. Wiater, does this conclude your testimony? Q. 6 Yes it does.

A.

1	WESTERN MASSACHUSETTS ELECTRIC COMPANY
2	D.T.E. 97-120
3	
4	EXHIBIT MAW-1
5	
6	
7	
8	Michael A. Wiater - Summary of Qualifications
9	THE HALL SUMMARY OF QUARTER ONLY
10	Education
11	
12	October 1977 - June 1979
13	University of Chicago - Chicago, Illinois
14	om versity or omenge, rimore
15	Earned a Master of Business Administration degree with a specialization in finance and a
16	concentration in accounting. Named to the deans list.
17	
18	September 1973 - May 1977
19	Wesleyan University - Middletown, Connecticut
20	
21	Earned a Bachelor of Arts degree with honors in economics. Awarded the White Fellowship in
22	Economics and the Wall Street Journal Award for Economics. Pursued course work in Russian
23	area studies including study at the Pushkin Institute in Moscow and at the University of
24	Leningrad.
25	
26	Work Experience
27	
28	Northeast Utilities
29	October 1996 - Present
30	Director, Financial Planning
31	
32	Responsible for directing the development and maintenance of financial models to support the
33	planning activities of Northeast Utilities, its subsidiaries, and business groups. Lead the
34	preparation of financial forecasts to support financings as well as activities that will lead to
35	legislation and regulation that will result in a restructured utility business. Direct the
36	preparation of financial analyses of NU's generating assets with the intent of guiding the
37	decisions surrounding buying additional assets or divesting of current generating assets.
38	Responsible for the preparation of the financial analyses used to determine whether the
39	company's nuclear assets are economically viable for continued operation.
40	
41	December 1995 - September 1996
42	Business Group Controller - Energy Resource Group
43	
44	Formulate, implement, and monitor an integrated business unit strategic plan. Has overall
45	responsibility for facilitating the business and operational planning process and providing
46	guidance to line officers relative to process improvements and cost efficiencies. Direct the

preparation of financial analyses for the business group.

2

3 April 1992 - November 1995

4 Director, Taxes and Financial Planning

5

7

6 Responsible for planning coordinating and administering tax compliance, tax accounting and tax research for the NU system. In addition, responsible for broader tax and financial planning associated with issues that impact NU or its subsidiaries and preparation of all financial forecasts. Significant specific activities included:

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- Serving on NU's reengineering task force. Specifically examining those functions responsible for planning, budgeting, accounting, and managing the company.
- Negotiated a global settlement of seven outstanding issues with the State of New Hampshire that effected the PSNH Rate Agreement. Worked with the Public Utility Commission staff to reach a settlement that was approved by the commission.

16 17

- September 1986 March 1992 18
- 19 Manager, Corporate Financial Forecasting

20 21

Managed the preparation of financial forecasts for NU and its subsidiaries. Worked with the Treasury Group in preparing and making presentations to the financial community and ratings agencies on a wide range of financial and regulatory matters for the NU subsidiaries. Also 24 oversaw the maintenance of the computerized corporate financial model.

25

26 January 1988 - June 1991

Team Leader - Financial Valuation 27

28

- 29 Responsible for all financial, accounting and tax aspects of the work surrounding the
- negotiations that culminated in the acquisition of Public Service Company of New Hampshire. 31 Prepared the regulatory filing for and testified before the New Hampshire PUC. Worked with
- 32 the Treasury Group to secure the debt ratings for the reorganized PSNH and to raise the \$2.3
- billion of debt and equity financing to close the deal. Member of the five person NU group
- that established the strategy for NU during this four year acquisition process.

35

- 36 February 1984 - August 1986
- 37 Supervisor, Financial Planning Systems

38

- Headed a team of NU financial professionals and outside consultants charged with developing a mainframe based corporate financial model (CFM). Lead the development project from its 40 approval stage through logic definition, design, coding, testing, and implementation.
- 42 Subsequent to implementation supervised the staff that operated and maintained the CFM.

43

- 44 July 1979 - January 1984
- Assistant Senior Financial Analyst 45

46

- 1 Joined NU as an Assistant Financial Analyst and progressed through the associate and
- 2 journeyman levels to Senior Financial Analyst in two and one-half years. As a financial
- 3 analyst responsible for numerous financial and accounting projects including drafting
- 4 testimony for, and providing backup to, the CFO in various rate case proceedings. Acted as the
- 5 company's in-house cost-of-capital expert. Developed and taught NU's Engineering
- 6 Economics training course.

1	WESTERN MASSACHUSETTS ELECTRIC COMPANY
2	D.T.E. 97-120
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4	EXHIBIT MAW-2
5	
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7	D.T.E. 97-120 Michael A. Wiater Data Requests
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9	AG-02 AG-007
10	AG-02 AG-023
11	AG-03 AG-022
12	AG-05 AG-001
13	AG-05 AG-002
14	AG-05 AG-003
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22	AG-05 AG-021
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- 5 ENRON-1 ENRON-037
- 6 WMICG-02 WMICG-024
- 7 WMICG-02 WMICG-027

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